

## Message Text

LIMITED OFFICIAL USE

PAGE 01 LONDON 13651 271739Z

70

ACTION EB-07

INFO OCT-01 EUR-12 ISO-00 CAB-02 CIAE-00 COME-00 DODE-00

DOT-00 INR-07 NSAE-00 CIEP-01 FAA-00 PM-04 H-02 L-03

NSC-05 PA-01 PRS-01 SP-02 SS-15 USIA-06 SAM-01 IO-13

/083 W

----- 018774

R 271732Z AUG 76

FM AMEMBASSY LONDON

TO SECSTATE WASHDC 4983

LIMITED OFFICIAL USE LONDON 13651

E.O. 11652:N/A

TAGS: EAIR, UK

SUBJ: CIVAIR - US/UK AVIATION RELATIONS - BRITISH

UNILATERAL ACTION

REF: (A) DEPT 201912 (B) DEPT 212110

1. E/C MINISTER MILLER AND CIVIL AIR ATTACHE CALLED ON DEPUTY SECRETARY DEPT OF TRADE PATRICK SHOVELTON AUG 26 TO MAKE POINTS REFTEL (A). ROGERS AND BROWN OF DOT ALSO PRESENT.

2. DURING DISCUSSION, BOTH SIDES REVIEWED THEIR RESPECTIVE POINTS OF VIEW ON QUESTION OF CAPACITY FOLLOWING LINES OF PREVIOUS DISCUSSIONS BETWEEN US AND UK CIVIL AVIATION DELEGATIONS. BRITISH INSISTED THAT MIAMI AND CHICAGO ROUTE ISSUES AND OTHER CURRENT ISSUES SHOULD NOT EFFECT RE-NEGOTIATIONS, WHICH SHOULD BE BEGUN WITH A CLEAN SLATE; UNILATERAL ACTION THEY HAVE TAKEN CANNOT PREJUDICE RE-NEGOTIATION SINCE IT IS IN KEEPING WITH THE BERMUDA AGREEMENT. BOTH SHOVELTON AND ROGERS MAINTAINED THAT THE UK CONSIDERS ITSELF TO HAVE BEEN BADLY USED BY US IN RECENT AVIATION NEGOTIATIONS SINCE THEY HAD

LIMITED OFFICIAL USE

LIMITED OFFICIAL USE

PAGE 02 LONDON 13651 271739Z

APPROACHED TALKS WITH AN OPEN MIND AND WILLINGNESS TO

COMPROMISE ON ALL ISSUES WHILE US HAD NOT EVEN BEEN WILLING TO CONSIDER COMPROMISES. MILLER POINTED OUT THAT WHEN ONE SIDE, THE US, SEES NO NEED FOR GOVERNMENT TO ACT ON A ISSUE SUCH AS CAPACITY, ITS UNWILLINGNESS TO AGREE TO ACT AS THE OTHER SIDE WANTS CAN HARDLY BE CRITICIZED AS UNWILLINGNESS TO NEGOTIATE IN GOOD FAITH.

3. RECENT PRESS REPORTS OF US CONTINGENCY PLANS IN EVENT OF SUSPENSION OF SERVICES AND SECRETARY RICHARDSON'S REMARKS AT SALT LAKE CITY (REF B) WERE ALSO DISCUSSED. MILLER TOLD SHOVELTON THAT WHILE WE HAVE NO REASON TO BELIEVE THE SITUATION WILL DETERIORATE TO THE POINT OF CESSATION OF SERVICES, THESE REPORTS INDICATE SERIOUSNESS WITH WHICH US VIEWS UNILATERAL UK ACTION ON CAPACITY. SHOVELTON SAID HE IS SURE SUSPENSION OF SERVICES WILL NOT OCCUR SINCE NEITHER US NOR UK PUBLIC WOULD TOLERATE IT. HE SAID HE IS REASONABLY RELAXED ABOUT THE US "SABRE RATTLING", VIEWING IT AS A NOT UNEXPECTED PRELUDE TO THE RE-NEGOTIATION. THIS DISCUSSION LED INTO A INTERESTING INSIGHT INTO SHOVELTON'S AND BRITISH THINKING ON RE-NEGOTIATION (REPORTED SEPTEL).

5. IN ENDING THE DISCUSSION, ROGERS SAID HE HOPES THE US WILL BE IN A POSITION TO MAKE AND DISCUSS SOME NEW PROPOSALS TO SETTLE SEVERAL OUTSTANDING ISSUES AT THE SEPT 8 TALKS WE HAVE ASKED FOR TO CONSULT ON TGC SUBSTITUTION RULES. HE SAID THE UK STILL WISHES TO ENTER THE RE-NEGOTIATION WITH ALL EXISTING PROBLEMS RESOLVED.

6. COMMENT: FROM THE DISCUSSION WITH SHOVELTON IT SEEMS CLEAR THAT THERE HAS BEEN NO MOVEMENT ON THE UK SIDE REGARDING CAPACITY. IT ALSO APPEARS THAT REPORTS OF POSSIBLE CESSATION OF AIR SERVICES HAVE BEEN REGARDED AS A NEGOTIATING PLOY AND RECEIVED WITH MILD AMUSEMENT TINGED WITH IRRITATION RATHER THAN CONCERN; BRITISH CONSIDER THIS SO REMOTE A POSSIBILITY THAT THEY HAVE NOT GIVEN IT MUCH WEIGHT IN THEIR THINKING. LESS DRASTIC, MORE CREDIBLE ACTIONS WHICH MIGHT BE DEVELOPED IN CURRENT WASHINGTON REVIEW OF OPTIONS AVAILABLE MIGHT WELL HAVE LIMITED OFFICIAL USE

LIMITED OFFICIAL USE

PAGE 03 LONDON 13651 271739Z

MORE IMPACT ON THE UK POSITION.

ARMSTRONG

LIMITED OFFICIAL USE

NNN

## Message Attributes

**Automatic Decaptioning:** X  
**Capture Date:** 01 JAN 1994  
**Channel Indicators:** n/a  
**Current Classification:** UNCLASSIFIED  
**Concepts:** NEGOTIATIONS, AVIATION AGREEMENTS  
**Control Number:** n/a  
**Copy:** SINGLE  
**Draft Date:** 27 AUG 1976  
**Decaption Date:** 01 JAN 1960  
**Decaption Note:**  
**Disposition Action:** RELEASED  
**Disposition Approved on Date:**  
**Disposition Authority:** coburnhl  
**Disposition Case Number:** n/a  
**Disposition Comment:** 25 YEAR REVIEW  
**Disposition Date:** 28 MAY 2004  
**Disposition Event:**  
**Disposition History:** n/a  
**Disposition Reason:**  
**Disposition Remarks:**  
**Document Number:** 1976LONDON13651  
**Document Source:** CORE  
**Document Unique ID:** 00  
**Drafter:** n/a  
**Enclosure:** n/a  
**Executive Order:** N/A  
**Errors:** N/A  
**Film Number:** D760328-0603  
**From:** LONDON  
**Handling Restrictions:** n/a  
**Image Path:**  
**ISecure:** 1  
**Legacy Key:** link1976/newtext/t19760813/aaaaakpk.tel  
**Line Count:** 110  
**Locator:** TEXT ON-LINE, ON MICROFILM  
**Office:** ACTION EB  
**Original Classification:** LIMITED OFFICIAL USE  
**Original Handling Restrictions:** n/a  
**Original Previous Classification:** n/a  
**Original Previous Handling Restrictions:** n/a  
**Page Count:** 3  
**Previous Channel Indicators:** n/a  
**Previous Classification:** LIMITED OFFICIAL USE  
**Previous Handling Restrictions:** n/a  
**Reference:** 76 STATE 201912, 76 STATE 212110  
**Review Action:** RELEASED, APPROVED  
**Review Authority:** coburnhl  
**Review Comment:** n/a  
**Review Content Flags:**  
**Review Date:** 17 MAY 2004  
**Review Event:**  
**Review Exemptions:** n/a  
**Review History:** RELEASED <17 MAY 2004 by GarlanWA>; APPROVED <09 SEP 2004 by coburnhl>  
**Review Markings:**

Margaret P. Grafeld  
Declassified/Released  
US Department of State  
EO Systematic Review  
04 MAY 2006

**Review Media Identifier:**  
**Review Referrals:** n/a  
**Review Release Date:** n/a  
**Review Release Event:** n/a  
**Review Transfer Date:**  
**Review Withdrawn Fields:** n/a  
**Secure:** OPEN  
**Status:** NATIVE  
**Subject:** CIVAIR - US/UK AVIATION RELATIONS - BRITISH UNILATERAL ACTION  
**TAGS:** EAIR, UK, US  
**To:** STATE  
**Type:** TE  
**Markings:** Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 04 MAY 2006